SECOND SUBSTITUTE HOUSE BILL 1474

AS AMENDED BY THE SENATE

Passed Legislature - 2023 Regular Session

State of Washington

68th Legislature

2023 Regular Session

By House Appropriations (originally sponsored by Representatives Taylor, Chopp, Berg, Peterson, Reed, Stonier, Gregerson, Bronoske, Cortes, Mena, Street, Ramel, Fosse, Fey, Goodman, Duerr, Bateman, Morgan, Alvarado, Macri, Senn, Berry, Kloba, Hackney, Springer, Slatter, Callan, Orwall, Farivar, Simmons, Ortiz-Self, Thai, Ryu, Stearns, Wylie, Ramos, Doglio, Riccelli, Chapman, Santos, Davis, Ormsby, Bergquist, and Pollet)

READ FIRST TIME 02/24/23.

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- AN ACT Relating to creating the covenant homeownership account 1 and program to address the history of housing discrimination due to 3 racially restrictive real estate covenants in Washington state; amending RCW 36.18.010, 43.84.092, and 43.84.092; reenacting and 4 amending RCW 42.56.270; adding a new section to chapter 36.22 RCW; 5 adding a new chapter to Title 43 RCW; creating new sections; 6 providing an effective date; and providing an expiration date.
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON: 8
- <u>NEW SECTION.</u> **Sec. 1.** (1) The legislature finds that: 9
 - (a) Generations of systemic, racist, and discriminatory policies and practices have created barriers to credit and homeownership for black, indigenous, and people of color and other historically marginalized communities in Washington state. The legislature finds that these policies and practices include redlining, racially restrictive covenants, mortgage subsidies and incentives, and displacement and gentrification.
 - The state government was both an active and passive participant in this discrimination. For example, the legislature recognizes the role of state courts in facilitating discrimination by property owners; the existence of mandatory recording statutes that required county auditors to record racially restrictive covenants;

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the passage of the urban renewal law authorizing the designation, regulation, and displacement of certain neighborhoods that were deemed to be blighted; and state funding and regulation of the real estate and banking industries in ways that facilitated or promoted private discrimination. The legislature finds that the specific discriminatory acts and omissions are well documented, including in numerous public and private studies, reports, and other publications.

- (c) This discrimination and its impacts continue to exist in the present day. The legislature recognizes that the homeownership rate for black, indigenous, and people of color and other historically marginalized communities in Washington is 19 percent below that of non-Hispanic white households, and the homeownership rate for black households is even lower. The legislature recognizes that credit, including home mortgages, is harder and more expensive to obtain for black, indigenous, and people of color and other historically marginalized communities in Washington than for non-Hispanic white households. The legislature finds that the imbalance in supply and demand in Washington's housing market has only exacerbated these inequities.
- (d) These negative impacts extend beyond homeownership and affect wealth generation, housing security, and other outcomes for black, indigenous, and people of color and other historically marginalized communities in Washington. The legislature finds that these impacts include higher rates of homelessness, rent burdening, substandard or otherwise unhealthy or unsafe housing, and predatory and discriminatory lending practices that lead to further displacement and gentrification.
- (e) Existing state and federal programs and other race-neutral approaches are insufficient to remedy that discrimination and its impacts on access to credit and homeownership for black, indigenous, and people of color and other historically marginalized communities in Washington. The legislature finds that race-conscious programs, such as the special purpose credit programs authorized by section 6 of this act, are necessary to remedy the past discrimination in which the state was complicit and to remove the structural barriers that persist.
- (2) The legislature declares that the state has a compelling interest in remedying past and ongoing discrimination and its impacts on access to credit and homeownership for black, indigenous, and

- 1 people of color and other historically marginalized communities in
- 2 Washington.

- 3 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 36.22 4 RCW to read as follows:
- 5 (1) Beginning January 1, 2024, except as provided in subsection (2) of this section, the county auditor must collect a covenant 6 homeownership program assessment of \$100 for each document recorded, 7 which is in addition to any other charge, surcharge, or assessment 8 9 allowed by law. The county auditor may retain up to one percent of 10 the moneys for collection of the assessment and must remit the 11 remainder of the moneys to the state treasurer to be deposited in the covenant homeownership account created in section 4 of this act. 12
- (2) The assessment imposed in this section does not apply to: (a) 13 Assignments or substitutions of previously recorded deeds of trust; 14 15 (b) documents recording a birth, marriage, divorce, or death; (c) any 16 recorded documents otherwise exempted from a recording fee or additional assessments under state law; (d) marriage licenses issued 17 18 by the county auditor; (e) documents recording a name change order under RCW 4.24.130; or (f) documents recording a federal, state, 19 20 county, city, or water-sewer district, or wage lien or satisfaction 21 of lien.
- NEW SECTION. Sec. 3. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 25 (1) "Department" means the department of commerce, except as 26 otherwise indicated in section 7 of act.
- 27 (2) "Commission" means the Washington state housing finance 28 commission.
- 29 (3) "Covenant homeownership program study" means an evidence-30 based written report prepared by or on behalf of the commission as 31 required in section 5 of this act.
 - (4) "First-time home buyer" means:
- 33 (a) An individual or the individual's spouse who has had no 34 ownership in a principal residence during the three-year period 35 ending on the date of purchase of the property;
- 36 (b) A single parent who has only owned a home with a former 37 spouse while married;

(c) An individual who is a displaced homemaker as defined in 24 C.F.R. Sec. 93.2 as it exists on the effective date of this section, or such subsequent date as may be provided by the department by rule, consistent with the purposes of this section, and has only owned a home with a spouse;

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- (d) An individual who has only owned a principal residence not permanently affixed to a permanent foundation in accordance with applicable regulations; or
- (e) An individual who has only owned a property that is determined by a licensed building inspector as being uninhabitable.
- (5) "Oversight committee" means the covenant homeownership program oversight committee established in section 7 of this act.
- (6) "Program" means the covenant homeownership program described in section 6 of this act.
- (7) "Program participant" means a person who receives down payment and closing cost assistance through a special purpose credit program created by the commission for purposes of the covenant homeownership program.
- (8) "Racially restrictive real estate covenant" means a recorded covenant or deed restriction that includes or included racial restrictions on property ownership or use against protected classes that are unlawful under RCW 49.60.224. For example, these unlawful restrictions commonly included exclusions against black, indigenous, and people of color and other historically marginalized communities in Washington state, using terms, many of which are offensive, such "African blood" meaning all sub-Saharan African ancestries; "Aryan" meaning not Jewish, not eastern or southern European, nor any ancestry except northern European; "Asiatic" meaning all Asian ancestries; Chinese; "colored person" meaning all sub-Saharan African ancestries; "colored races" meaning all nonwhite races; "Ethiopian" meaning all sub-Saharan African ancestries; "gentile" meaning non-Jewish; Hawaiian; "Hebrew" meaning Jewish; "Hindu" meaning all South Asian ancestries; "Indian" meaning Native Americans and also possibly South Asian ancestries; Japanese; "Malay" meaning Filipino; "Mongolian" meaning all East Asian ancestries; "Negro blood" meaning all sub-Saharan African ancestries; "oriental" meaning all Asian ancestries; "Turkish empire" meaning all middle easterners; and "yellow races" meaning all Asian ancestries.
- (9) "Special purpose credit program" means a credit assistance program created by the commission as authorized by the federal

- 1 consumer financial protection bureau under regulation B, 12 C.F.R.
- 2 1002.8(a)(1), pursuant to Title VII of the consumer credit protection
- 3 act (the equal credit opportunity act, 15 U.S.C. Sec. 1691 et seq.)
- 4 as amended, allowing a creditor to extend special purpose credit to
- 5 applicants who meet eligibility requirements under a credit
- 6 assistance program expressly authorized by state law for the benefit
- 7 of an economically disadvantaged class of persons.

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- NEW SECTION. Sec. 4. The covenant homeownership account is created in the state treasury. All receipts from the assessment established in section 2 of this act must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the account may be made only for the purposes of the program described in section 6 of this act. The legislature may appropriate moneys in the account as follows:
 - (1) The legislature may appropriate up to one percent of moneys in the account to the department for costs related to the program described in section 6 of this act including, but not limited to, costs related to administering one or more contracts with the commission for purposes of the program, costs related to outreach and stakeholder engagement, costs related to reimbursing the department of financial institutions for its costs related to the oversight committee created in section 7 of this act, and other administrative, data collection, and reporting costs; and
- (2) The legislature may appropriate the remainder of the moneys in the account to the department to contract with the commission for the purposes of the program described in section 6 of this act.
- NEW SECTION. Sec. 5. (1)(a) The commission shall complete, or cause to be completed, an initial covenant homeownership program study. The initial covenant homeownership program study must:
 - (i) Document past and ongoing discrimination against black, indigenous, and people of color and other historically marginalized communities in Washington state and the impacts of this discrimination on homeownership in the state, including access to credit and other barriers to homeownership in the state;
- 35 (ii) Analyze whether and to what extent existing programs and 36 race-neutral approaches have been insufficient to remedy this 37 discrimination and its impacts;

(iii) (A) Recommend and evaluate potential programmatic and policy changes, including creation of one or more special purpose credit programs, to remedy this discrimination and its impacts;

- (B) As part of the recommendations related to creation of one or more special purpose credit programs, identify through evidence-based documentation the economically disadvantaged class or classes of persons that require down payment and closing cost assistance in order to reduce racial disparities in homeownership in the state. The class or classes of persons identified in the study may share one or more common characteristics such as, race, national origin, or sex; and
- (iv) Identify methodology to evaluate the efficacy of any recommended programmatic and policy changes over time.
- (b) By March 1, 2024, and in compliance with RCW 43.01.036, the commission shall submit a copy of the initial covenant homeownership program study to the appropriate committees of the legislature and post a copy of the study to the commission's website.
- (2)(a) At least every five years after the initial covenant homeownership program study is completed, the commission shall complete, or cause to be completed, an updated covenant homeownership program study. The updated covenant homeownership program study must:
- (i) Update and reevaluate the findings and recommendations contained in the initial covenant homeownership program study and any subsequent program studies;
- (ii) Document the experience of program participants and others impacted by past and ongoing discrimination, including their experience accessing or attempting to access credit and any barriers to homeownership in the state that they have faced or continue to face;
- (iii) Evaluate the special purpose credit program or programs' efficacy in providing down payment and closing cost assistance to the economically disadvantaged class or classes of persons identified in the initial covenant homeownership program study and any subsequent program studies, and the special purpose credit program or programs' impacts on remedying discrimination and reducing racial disparities in homeownership in the state; and
 - (iv) Recommend program modifications and improvements.
- 38 (b) By December 31, 2028, and by December 31st every five years 39 thereafter, and in compliance with RCW 43.01.036, the commission 40 shall submit a copy of an updated covenant homeownership program

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study to the appropriate committees of the legislature and post a copy of the study to the commission's website.

- (c) The board of the commission shall review each subsequent covenant homeownership program study and consider the evidence-based documentation and recommendations in designing and implementing program amendments.
- NEW SECTION. Sec. 6. (1) As part of the covenant homeownership program, the department shall contract with the commission to design, develop, implement, and evaluate one or more special purpose credit programs to reduce racial disparities in homeownership in the state by providing down payment and closing cost assistance. The contract must authorize the commission to use the contract funding as follows:
- (a) The contract must authorize the commission to use up to one percent of the contract funding for costs related to administering the program including, but not limited to, costs related to completing a covenant homeownership program study required under section 5 of this act, and other administrative, data collection, and reporting costs;
- (b) The contract must authorize the commission to use up to one percent of the contract funding to provide targeted education, homeownership counseling, and outreach about special purpose credit programs created under this section to black, indigenous, and people of color and other historically marginalized communities in Washington state, including outreach to relevant affinity groups for mortgage lenders; and
- (c) The contract must authorize the commission to use the remainder of the contract funding to provide down payment and closing cost assistance to program participants. This portion of the contract funding may not be used to provide any type of assistance other than down payment and closing cost assistance.
- (2) The commission shall create one or more special purpose credit programs to provide down payment and closing cost assistance for the benefit of one or more economically disadvantaged classes of persons identified in a covenant homeownership program study under section 5 of this act. In creating a special purpose credit program, the commission must consider the evidence-based documentation and programmatic and policy recommendations set forth in the initial covenant homeownership program study and any subsequent program studies. If the covenant homeownership program study identifies an

- economically disadvantaged class or classes of persons that share one or more common characteristics such as, race, national origin, or sex and the board of the commission finds it necessary to consider this information in tailoring a special purpose credit program to provide credit assistance to economically disadvantaged classes of persons, the commission may consider these characteristics in designing and implementing the program.
- 8 (3) At minimum, a special purpose credit program authorized under 9 this section must:
 - (a) Provide loans for down payment and closing cost assistance to program participants that can be combined with other forms of down payment and closing cost assistance;
 - (b) Require a program participant to repay loans for down payment and closing cost assistance at the time that the house is sold; and
- 15 (c) Be implemented in conjunction with the commission's housing 16 finance programs.
 - (4) To be eligible to receive down payment and closing cost assistance through a special purpose credit program authorized under this section, a special purpose credit program applicant must:
 - (a) Have a household income at or below 100 percent of the area median income;
 - (b) Be a first-time home buyer; and

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- (c) (i) Be a Washington state resident who:
- (A) Was a Washington state resident on or before the enactment of the federal fair housing act (Title VIII of the civil rights act of 1968; P.L. 90-284; 82 Stat. 73) on April 11, 1968, and was or would have been excluded from homeownership in Washington state by a racially restrictive real estate covenant on or before April 11, 1968; or
- 30 (B) Is a descendant of a person who meets the criteria in 31 (c)(i)(A) of this subsection;
 - (ii) Records that show a person's address on or about a specific date or include a reference indicating that a person is a resident of a specific city or area on or about a specific date may be used to provide proof that a person satisfies the criteria in (c)(i) of this subsection, such as genealogical records, vital records, church records, military records, probate records, public records, census data, newspaper clippings, and other similar documents.
- 39 (5) The commission may adopt rules, and shall adopt program 40 policies, as necessary to implement this section. Program rules or

policies must include procedures and standards for extending credit under the special purpose credit program, including program eligibility requirements. From time to time, including in response to a covenant homeownership program study's evaluation of program efficacy, the board of the commission may amend the special purpose credit programs, rules, and policies.

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- (6) By July 1, 2024, one or more of the special purpose credit programs must begin providing down payment and closing cost assistance to program participants.
- (7) By December 31, 2025, and by each following December 31st, and in compliance with RCW 43.01.036, the commission shall submit an annual report to the appropriate committees of the legislature on the progress of the special purpose credit program or programs developed under this section. The report shall include, at minimum, the program eligibility requirements, the type and amount of down payment and closing cost assistance provided to program participants, the number of program participants and their corresponding eligibility categories, the location of property financed, and program outreach efforts. The report must be posted on the commission's website.
- NEW SECTION. Sec. 7. (1) The department of financial institutions shall establish the covenant homeownership program oversight committee consisting of the following members appointed by the governor, except for the legislative members who must be appointed by the president of the senate or the speaker of the house of representatives as described in this section:
 - (a) One person who meets the eligibility criteria for the special purpose credit program described in section 6(4) of this act and is from east of the crest of the Cascade mountains;
 - (b) One person who meets the eligibility criteria for the special purpose credit program described in section 6(4) of this act and is from west of the crest of the Cascade mountains;
 - (c) One representative of an organization that operates a special purpose credit program, counseling service, or debt relief program that serves persons who were commonly subject to unlawful exclusions contained in racially restrictive real estate covenants as defined in section 3 of this act;
- 37 (d) One representative of a community-based organization that 38 specializes in the development of permanently affordable housing that

serves persons who were commonly subject to unlawful exclusions contained in racially restrictive real estate covenants;

- (e) One representative of the real estate sales profession;
- (f) One representative of the home mortgage lending profession who has a minimum of five years' lending or underwriting experience;
- (g) One representative of the nonprofit affordable housing development industry;
 - (h) Two senators, one from each of the two largest caucuses, appointed by the president of the senate; and
- (i) Two members of the house of representatives, one from each of the two largest caucuses, appointed by the speaker of the house of representatives.
- (2) (a) Nonlegislative members shall each serve a three-year term, subject to renewal for no more than one additional three-year term. The oversight committee shall develop rules that provide for the staggering of terms so that, after the first two years of the committee's existence, the terms of one-third of the nonlegislative members expire each year.
- (b) Legislative members shall each serve a two-year term, subject to renewal for no more than one additional two-year term.
- (c) On the expiration of the term of each member, the governor, president of the senate, or the speaker of the house of representatives, as authorized under subsection (1) of this section, shall appoint a successor to serve for a term of two years if the successor is a legislative member, or three years if the successor is a nonlegislative member.
- (d) The governor may remove a nonlegislative member of the oversight committee for cause. The president of the senate may remove a senator serving as a legislative member of the oversight committee for cause, and the speaker of the house of representatives may remove a member of the house of representatives serving as a legislative member of the oversight committee for cause.
- (e) Vacancies on the oversight committee for any reason must be filled by appointment as authorized under subsection (1) of this section for the duration of the unexpired term.
 - (3) The oversight committee:
- (a) Shall oversee and review the commission's activities and performance related to the program, including the commission's creation and administration of one or more special purpose credit programs authorized in section 6 of this act;

(b) Shall work with the department of financial institutions to convene meetings, create a charter and operating procedures, and to coordinate the oversight committee's ongoing activities;

- (c) Shall convene the initial meeting of the oversight committee and select a chair by October 1, 2023;
- (d) Shall work with the department of financial institutions to convene a meeting at least once a quarter and may hold additional meetings at the call of the chair or by a majority vote of the members of the committee;
- (e) May conduct its meetings by conference telephone call, videoconference, or using similar technology that enables all persons participating in the meeting to hear each other at the same time; and
- (f) May, from time to time, make recommendations to the appropriate committees of the legislature regarding the program.
- (4)(a) The oversight committee is a class one group under RCW 43.03.220. Except as provided in (b) of this subsection, members of the committee receive no compensation for their services as members of the committee but may be reimbursed for travel and other expenses in accordance with rules adopted by the office of financial management.
- (b) As authorized by RCW 43.03.220, the department of financial institutions may provide a stipend to individuals who are low income or have lived experience to support their participation on the oversight committee.
- (5)(a) The department of commerce and the commission shall work together to supply the oversight committee and the department of financial institutions with any information requested by the oversight committee or the department of financial institutions that the oversight committee or the department of financial institutions deems necessary for the committee to carry out its duties under this section. This information may include, but is not limited to, books, accounts, records, policies, procedures, files, and information from relevant third parties.
- (b) Any information shared among the oversight committee, the department of financial institutions, the department of commerce, and the commission that is confidential and exempt from public disclosure under RCW 42.56.270 shall remain confidential when received by the receiving party.
- 39 (6) The department of commerce and the commission must report to 40 the oversight committee on a quarterly basis. The report must address

- the results of targeted education, homeownership counseling, and outreach efforts by the department of commerce as authorized under this chapter, and the results of any special purpose credit program formed by the commission under this chapter, and down payment and
 - (7) (a) The department of financial institutions shall:

closing cost assistance to program participants.

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- 7 (i) Provide subject matter expertise, administrative assistance, 8 and staff support to the oversight committee; and
- 9 (ii) Work in coordination with the department of commerce and the 10 commission to conduct outreach and financial education to the 11 communities served by this chapter, in accordance with RCW 12 43.320.150.
 - (b) The department of financial institutions may:
- 14 (i) Have one or more staff present at oversight committee 15 meetings;
- 16 (ii) Employ staff necessary to carry out the purposes of this 17 section; and
- 18 (iii) Hire outside experts and other professionals it deems 19 necessary to carry out its duties under this section.
- 20 (8) The department of commerce shall reimburse the department of financial institutions for costs related to the oversight committee from the moneys that the legislature appropriates to the department of commerce for this purpose from the covenant homeownership account under section 4(1) of this act.
- 25 **Sec. 8.** RCW 36.18.010 and 2022 c 141 s 2 are each amended to 26 read as follows:
- Except as otherwise ordered by the court pursuant to RCW 4.24.130, county auditors or recording officers shall collect the following fees for their official services:
 - (1) For recording instruments, for the first page eight and one-half by ((fourteen)) 14 inches or less, ((five dollars)) \$5; for each additional page eight and one-half by ((fourteen)) 14 inches or less, ((one dollar)) \$1. The fee for recording multiple transactions contained in one instrument will be calculated for each transaction requiring separate indexing as required under RCW 65.04.050 as follows: The fee for each title or transaction is the same fee as the first page of any additional recorded document; the fee for additional pages is the same fee as for any additional pages for any

recorded document; the fee for the additional pages may be collected only once and may not be collected for each title or transaction;

- (2) For preparing and certifying copies, for the first page eight and one-half by ((fourteen)) $\underline{14}$ inches or less, ((three dollars)) $\underline{\$3}$; for each additional page eight and one-half by ((fourteen)) $\underline{14}$ inches or less, ((one dollar)) $\underline{\$1}$;
- (3) For preparing noncertified copies, for each page eight and one-half by ((fourteen)) 14 inches or less, ((one-dollar)) \$1;
- (4) For administering an oath or taking an affidavit, with or without seal, ((two dollars)) $\S 2$;
- (5) For issuing a marriage license, ((eight dollars)) §8, (this fee includes taking necessary affidavits, filing returns, indexing, and transmittal of a record of the marriage to the state registrar of vital statistics) plus an additional ((five dollar)) §5 fee for use and support of the prevention of child abuse and neglect activities to be transmitted monthly to the state treasurer and deposited in the state general fund plus an additional ((ten dollar)) §10 fee to be transmitted monthly to the state treasurer and deposited in the state general fund. The legislature intends to appropriate an amount at least equal to the revenue generated by this fee for the purposes of the displaced homemaker act, chapter 28B.04 RCW;
 - (6) For searching records per hour, ((eight dollars)) \$8;
- (7) For recording plats, $((\frac{\text{fifty}}{\text{fifty}}))$ 50 cents for each lot except cemetery plats for which the charge shall be $((\frac{\text{twenty-five}}{\text{five}}))$ 25 cents per lot; also $((\frac{\text{one dollar}}{\text{ond description}}))$ \$1 for each acknowledgment, dedication, and description: PROVIDED, That there shall be a minimum fee of $((\frac{\text{twenty-five dollars}}{\text{one dollars}}))$ \$25 per plat;
- (8) For recording of miscellaneous records not listed above, for the first page eight and one-half by ((fourteen)) 14 inches or less, ((fourteen)) fourteen)) fourteen) fourteen) fourteen) fourteen) fourteen1 inches or less, ((fourteen)) fourteen3.
- (9) For modernization and improvement of the recording and indexing system, a surcharge as provided in RCW 36.22.170;
- 34 (10) For recording an emergency nonstandard document as provided 35 in RCW 65.04.047, ((fifty dollars)) \$50, in addition to all other 36 applicable recording fees;
- 37 (11) For recording instruments, a ((three dollar)) \$3 surcharge 38 to be deposited into the Washington state library operations account 39 created in RCW 43.07.129;

- 1 (12) For recording instruments, a ((two dollar)) §2 surcharge to
 2 be deposited into the Washington state library-archives building
 3 account created in RCW 43.07.410 until the financing contract entered
 4 into by the secretary of state for the Washington state library5 archives building is paid in full;
- 6 (13) For recording instruments, a surcharge as provided in RCW 36.22.178; ((and))
- 8 (14) For recording instruments, except for documents recording a 9 birth, marriage, divorce, or death or any documents otherwise 10 exempted from a recording fee under state law, a surcharge as 11 provided in RCW 36.22.179; and
- 12 (15) For recording instruments, except for documents exempt under 13 section 2(2) of this act, an assessment as provided in section 2 of 14 this act.
- 15 **Sec. 9.** RCW 43.84.092 and 2022 c 182 s 403 are each amended to 16 read as follows:

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- (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
- (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state

treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their 10 proportionate share of earnings based upon each account's and fund's 11 12 average daily balance for the period: The abandoned recreational vehicle disposal account, the aeronautics account, the Alaskan Way 13 viaduct replacement project account, the ambulance transport fund, 14 the brownfield redevelopment trust fund account, the 15 16 stabilization account, the capital vessel replacement account, the 17 capitol building construction account, the Central 18 University capital projects account, the charitable, educational, 19 penal and reformatory institutions account, the Chehalis basin account, the Chehalis basin taxable account, the cleanup settlement 20 account, the climate active transportation account, the climate 21 22 transit programs account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water 23 supply development account, the Columbia river basin water supply 24 25 revenue recovery account, the common school construction fund, the community forest trust account, the connecting Washington account, 26 the county arterial preservation account, the county criminal justice 27 28 assistance account, the covenant homeownership account, the deferred compensation administrative account, the deferred compensation 29 principal account, the department of licensing services account, the 30 31 department of retirement systems expense account, the developmental disabilities community services account, the diesel idle reduction 32 account, the drinking water assistance account, the administrative 33 subaccount of the drinking water assistance account, the early 34 learning facilities development account, the 35 early facilities revolving account, the Eastern Washington University 36 capital projects account, the education construction fund, the 37 education legacy trust account, the election account, the electric 38 39 vehicle account, the energy freedom account, the energy recovery act 40 account, the essential rail assistance account, The Evergreen State

1 College capital projects account, the fair start for kids account, the ferry bond retirement fund, the fish, wildlife, and conservation 2 3 account, the freight mobility investment account, the mobility multimodal account, the grade crossing protective fund, the 4 public health services account, the state higher 5 6 construction account, the higher education construction account, the 7 higher education retirement plan supplemental benefit fund, the highway bond retirement fund, the highway infrastructure account, the 8 highway safety fund, the hospital safety net assessment fund, the 9 Interstate 405 and state route number 167 express toll lanes account, 10 11 judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, 12 the limited fish and wildlife account, the local leasehold excise tax 13 14 account, the local real estate excise tax account, the local sales and use tax account, the marine resources stewardship trust account, 15 16 medical aid account, the money-purchase retirement savings 17 administrative account, the money-purchase retirement savings 18 principal account, the motor vehicle fund, the motorcycle safety education account, the move ahead WA account, the move ahead WA 19 flexible account, the multimodal transportation account, the multiuse 20 21 roadway safety account, the municipal criminal justice assistance account, the oyster reserve land account, the pension funding 22 23 stabilization account, the perpetual surveillance and maintenance account, the pilotage account, the pollution liability insurance 24 25 agency underground storage tank revolving account, the public employees' retirement system plan 1 account, the public employees' 26 retirement system combined plan 2 and plan 3 account, the public 27 28 facilities construction loan revolving account, the public health supplemental account, the public works assistance account, the Puget 29 Sound capital construction account, the Puget Sound ferry operations 30 31 account, the Puget Sound Gateway facility account, the Puget Sound 32 taxpayer accountability account, the real estate appraiser commission 33 account, the recreational vehicle account, the regional mobility grant program account, the resource management cost account, the 34 rural arterial trust account, the rural mobility grant program 35 account, the rural Washington loan fund, the sexual assault 36 prevention and response account, the site closure account, the 37 skilled nursing facility safety net trust fund, the small city 38 39 pavement and sidewalk account, the special category C account, the 40 special wildlife account, the state investment board expense account,

1 the state investment board commingled trust fund accounts, the state patrol highway account, the state reclamation revolving account, the 2 state route number 520 civil penalties account, the state route 3 number 520 corridor account, the statewide broadband account, the 4 statewide tourism marketing account, the supplemental pension 5 6 account, the Tacoma Narrows toll bridge account, the teachers' retirement system plan 1 account, the teachers' retirement system 7 combined plan 2 and plan 3 account, the tobacco prevention and 8 control account, the tobacco settlement account, the toll facility 9 bond retirement account, the transportation 2003 account (nickel 10 11 account), the transportation equipment fund, the transportation 12 future funding program account, the transportation improvement account, the transportation improvement board bond retirement 13 account, the transportation infrastructure account, 14 transportation partnership account, the traumatic brain injury 15 16 account, the University of Washington bond retirement fund, the 17 University of Washington building account, the voluntary cleanup account, the volunteer firefighters' and reserve officers' relief and 18 pension principal fund, the volunteer firefighters' and reserve 19 officers' administrative fund, the vulnerable roadway user education 20 21 account, the Washington judicial retirement system account, the Washington law enforcement officers' and firefighters' system plan 1 22 23 retirement account, the Washington law enforcement officers' and firefighters' system plan 2 retirement account, the Washington public 24 25 safety employees' plan 2 retirement account, the Washington school employees' retirement system combined plan 2 and 3 account, the 26 Washington state patrol retirement account, the Washington State 27 28 University building account, the Washington State University bond retirement fund, the water pollution control revolving administration 29 account, the water pollution control revolving fund, the Western 30 31 Washington University capital projects account, the Yakima integrated 32 implementation account, the Yakima integrated implementation revenue recovery account, and the Yakima integrated 33 plan implementation taxable bond account. Earnings derived from 34 investing balances of the agricultural permanent fund, the normal 35 36 school permanent fund, the permanent common school fund, scientific permanent fund, and the state university permanent fund 37 shall be allocated to their respective beneficiary accounts. 38

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury

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- that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
 - (5) In conformance with Article II, section 37 of the state Constitution, no treasury accounts or funds shall be allocated earnings without the specific affirmative directive of this section.

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- 8 **Sec. 10.** RCW 43.84.092 and 2022 c 182 s 404 are each amended to 9 read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
 - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- 38 (4) Monthly, the state treasurer shall distribute the earnings 39 credited to the treasury income account. The state treasurer shall

1 credit the general fund with all the earnings credited to the treasury income account except:

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The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The abandoned recreational vehicle disposal account, the aeronautics account, the Alaskan Way viaduct replacement project account, the brownfield redevelopment trust fund account, the budget stabilization account, the capital vessel replacement account, the capitol building construction account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the Chehalis basin account, the Chehalis basin taxable account, the cleanup settlement account, the climate active transportation account, the climate transit programs account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water supply development account, the Columbia river basin water supply revenue recovery account, the common school construction fund, the community forest trust account, the connecting Washington account, the county arterial preservation account, the county criminal justice assistance account, the covenant homeownership account, the deferred compensation administrative account, the deferred compensation principal account, the department of licensing services account, the department of retirement systems expense account, the developmental disabilities community services account, the diesel idle reduction account, the drinking water assistance account, the administrative subaccount of the drinking water assistance account, the early learning facilities development account, the early learning facilities revolving account, the Eastern Washington University capital projects account, the education construction fund, the education legacy trust account, the election account, the electric vehicle account, the energy freedom account, the energy recovery act account, the essential rail assistance account, The Evergreen State College capital projects account, the fair start for kids account, the ferry bond retirement fund, the fish, wildlife, and conservation account, the freight mobility investment account, the freight mobility multimodal account, the grade crossing protective fund, the public health services account, the state higher education construction account, the higher education construction account, the higher education retirement plan supplemental benefit fund, the highway bond retirement fund, the

1 highway infrastructure account, the highway safety fund, the hospital safety net assessment fund, the Interstate 405 and state route number 2 167 express toll lanes account, the judges' retirement account, the 3 judicial retirement administrative account, the judicial retirement 4 principal account, the limited fish and wildlife account, the local 5 6 leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the marine resources 7 stewardship trust account, the medical aid account, the money-8 purchase retirement savings administrative account, the money-9 purchase retirement savings principal account, the motor vehicle 10 fund, the motorcycle safety education account, the move ahead WA 11 12 account, the move ahead WA flexible account, the multimodal transportation account, the multiuse roadway safety account, the 13 municipal criminal justice assistance account, the oyster reserve 14 15 land account, the pension funding stabilization account, the 16 perpetual surveillance and maintenance account, the pilotage account, 17 the pollution liability insurance agency underground storage tank revolving account, the public employees' retirement system plan 1 18 19 account, the public employees' retirement system combined plan 2 and plan 3 account, the public facilities construction loan revolving 20 21 account, the public health supplemental account, the public works 22 assistance account, the Puget Sound capital construction account, the 23 Puget Sound ferry operations account, the Puget Sound Gateway facility account, the Puget Sound taxpayer accountability account, 24 25 the real estate appraiser commission account, the recreational 26 vehicle account, the regional mobility grant program account, the resource management cost account, the rural arterial trust account, 27 the rural mobility grant program account, the rural Washington loan 28 29 fund, the sexual assault prevention and response account, the site closure account, the skilled nursing facility safety net trust fund, 30 31 the small city pavement and sidewalk account, the special category C 32 account, the special wildlife account, the state investment board 33 expense account, the state investment board commingled trust fund accounts, the state patrol highway account, the state reclamation 34 revolving account, the state route number 520 civil penalties 35 account, the state route number 520 corridor account, the statewide 36 broadband account, the statewide tourism marketing account, the 37 supplemental pension account, the Tacoma Narrows toll bridge account, 38 39 the teachers' retirement system plan 1 account, the teachers' 40 retirement system combined plan 2 and plan 3 account, the tobacco

prevention and control account, the tobacco settlement account, the 1 toll facility bond retirement account, the transportation 2003 2 account (nickel account), the transportation equipment fund, the 3 transportation future funding program account, the transportation 4 improvement account, the transportation improvement board bond 5 6 retirement account, the transportation infrastructure account, the 7 transportation partnership account, the traumatic brain injury account, the University of Washington bond retirement fund, the 8 University of Washington building account, the voluntary cleanup 9 account, the volunteer firefighters' and reserve officers' relief and 10 11 pension principal fund, the volunteer firefighters' and reserve officers' administrative fund, the vulnerable roadway user education 12 account, the Washington judicial retirement system account, the 13 Washington law enforcement officers' and firefighters' system plan 1 14 retirement account, the Washington law enforcement officers' and 15 16 firefighters' system plan 2 retirement account, the Washington public 17 safety employees' plan 2 retirement account, the Washington school 18 employees' retirement system combined plan 2 and 3 account, the 19 Washington state patrol retirement account, the Washington State University building account, the Washington State University bond 20 retirement fund, the water pollution control revolving administration 21 22 account, the water pollution control revolving fund, the Western Washington University capital projects account, the Yakima integrated 23 24 implementation account, the Yakima integrated 25 implementation revenue recovery account, and the Yakima integrated plan implementation taxable bond account. Earnings derived from 26 investing balances of the agricultural permanent fund, the normal 27 28 school permanent fund, the permanent common school fund, the 29 scientific permanent fund, and the state university permanent fund shall be allocated to their respective beneficiary accounts. 30 31

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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(5) In conformance with Article II, section 37 of the state Constitution, no treasury accounts or funds shall be allocated earnings without the specific affirmative directive of this section.

1 Sec. 11. RCW 42.56.270 and 2022 c 201 s 2 and 2022 c 16 s 28 are 2 each reenacted and amended to read as follows:

The following financial, commercial, and proprietary information is exempt from disclosure under this chapter:

- (1) Valuable formulae, designs, drawings, computer source code or object code, and research data obtained by any agency within five years of the request for disclosure when disclosure would produce private gain and public loss;
- (2) Financial information supplied by or on behalf of a person, firm, or corporation for the purpose of qualifying to submit a bid or proposal for (a) a ferry system construction or repair contract as required by RCW 47.60.680 through 47.60.750; (b) highway construction or improvement as required by RCW 47.28.070; or (c) alternative public works contracting procedures as required by RCW 39.10.200 through 39.10.905;
- (3) Financial and commercial information and records supplied by private persons pertaining to export services provided under chapters 43.163 and 53.31 RCW, and by persons pertaining to export projects under RCW 43.23.035;
- (4) Financial and commercial information and records supplied by businesses or individuals during application for loans or program services provided by chapters 43.325, 43.163, 43.160, 43.330, ((and)) 43.168, and 43.--- (the new chapter created in section 13 of this act) RCW and RCW 43.155.160, or during application for economic development loans or program services provided by any local agency;
- (5) Financial information, business plans, examination reports, and any information produced or obtained in evaluating or examining a business and industrial development corporation organized or seeking certification under chapter 31.24 RCW;
- (6) Financial and commercial information supplied to the state investment board by any person when the information relates to the investment of public trust or retirement funds and when disclosure would result in loss to such funds or in private loss to the providers of this information;
 - (7) Financial and valuable trade information under RCW 51.36.120;
- (8) Financial, commercial, operations, and technical and research information and data submitted to or obtained by the clean Washington center in applications for, or delivery of, program services under chapter 70.95H RCW;

(9) Financial and commercial information requested by the public stadium authority from any person or organization that leases or uses the stadium and exhibition center as defined in RCW 36.102.010;

- (10)(a) Financial information, including but not limited to account numbers and values, and other identification numbers supplied by or on behalf of a person, firm, corporation, limited liability company, partnership, or other entity related to an application for a horse racing license submitted pursuant to RCW 67.16.260(1)(b), cannabis producer, processor, or retailer license, liquor license, gambling license, or lottery retail license;
- (b) Internal control documents, independent auditors' reports and financial statements, and supporting documents: (i) Of house-banked social card game licensees required by the gambling commission pursuant to rules adopted under chapter 9.46 RCW; or (ii) submitted by tribes with an approved tribal/state compact for class III gaming;
- (c) Valuable formulae or financial or proprietary commercial information records received during a consultative visit or while providing consultative services to a licensed cannabis business in accordance with RCW 69.50.561;
- (11) Proprietary data, trade secrets, or other information that relates to: (a) A vendor's unique methods of conducting business; (b) data unique to the product or services of the vendor; or (c) determining prices or rates to be charged for services, submitted by any vendor to the department of social and health services or the health care authority for purposes of the development, acquisition, or implementation of state purchased health care as defined in RCW 41.05.011;
- 28 (12)(a) When supplied to and in the records of the department of commerce:
- 30 (i) Financial and proprietary information collected from any 31 person and provided to the department of commerce pursuant to RCW 32 43.330.050(8);
 - (ii) Financial or proprietary information collected from any person and provided to the department of commerce or the office of the governor in connection with the siting, recruitment, expansion, retention, or relocation of that person's business and until a siting decision is made, identifying information of any person supplying information under this subsection and the locations being considered for siting, relocation, or expansion of a business; and

1 (iii) Financial or proprietary information collected from any 2 person and provided to the department of commerce pursuant to RCW 3 43.31.625 (3)(b) and (4);

- (b) When developed by the department of commerce based on information as described in (a)(i) of this subsection, any work product is not exempt from disclosure;
- (c) For the purposes of this subsection, "siting decision" means the decision to acquire or not to acquire a site;
- (d) If there is no written contact for a period of ((sixty)) 60 days to the department of commerce from a person connected with siting, recruitment, expansion, retention, or relocation of that person's business, information described in (a)(ii) of this subsection will be available to the public under this chapter;
- (13) Financial and proprietary information submitted to or obtained by the department of ecology or the authority created under chapter 70A.500 RCW to implement chapter 70A.500 RCW;
- (14) Financial, commercial, operations, and technical and research information and data submitted to or obtained by the life sciences discovery fund authority in applications for, or delivery of, grants under RCW 43.330.502, to the extent that such information, if revealed, would reasonably be expected to result in private loss to the providers of this information;
- (15) Financial and commercial information provided as evidence to the department of licensing as required by RCW 19.112.110 or 19.112.120, except information disclosed in aggregate form that does not permit the identification of information related to individual fuel licensees;
- (16) Any production records, mineral assessments, and trade secrets submitted by a permit holder, mine operator, or landowner to the department of natural resources under RCW 78.44.085;
- (17)(a) Farm plans developed by conservation districts, unless permission to release the farm plan is granted by the landowner or operator who requested the plan, or the farm plan is used for the application or issuance of a permit;
- (b) Farm plans developed under chapter 90.48 RCW and not under the federal clean water act, 33 U.S.C. Sec. 1251 et seq., are subject to RCW 42.56.610 and 90.64.190;
- 38 (18) Financial, commercial, operations, and technical and 39 research information and data submitted to or obtained by a health 40 sciences and services authority in applications for, or delivery of,

grants under RCW 35.104.010 through 35.104.060, to the extent that such information, if revealed, would reasonably be expected to result in private loss to providers of this information;

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- (19) Information gathered under chapter 19.85 RCW or RCW 34.05.328 that can be identified to a particular business;
- 6 Financial and commercial information submitted to or obtained by the University of Washington, other than information the 7 university is required to disclose under RCW 28B.20.150, when the 8 information relates to investments in private funds, to the extent 9 that such information, if revealed, would reasonably be expected to 10 11 result in loss to the University of Washington consolidated endowment 12 fund or to result in private loss to the providers of this information; 13
- 14 (21) Market share data submitted by a manufacturer under RCW 15 70A.500.190(4);
 - (22) Financial information supplied to the department of financial institutions, when filed by or on behalf of an issuer of securities for the purpose of obtaining the exemption from state securities registration for small securities offerings provided under RCW 21.20.880 or when filed by or on behalf of an investor for the purpose of purchasing such securities;
 - (23) Unaggregated or individual notices of a transfer of crude oil that is financial, proprietary, or commercial information, submitted to the department of ecology pursuant to RCW 90.56.565(1)(a), and that is in the possession of the department of ecology or any entity with which the department of ecology has shared the notice pursuant to RCW 90.56.565;
 - (24) Financial institution and retirement account information, and building security plan information, supplied to the liquor and cannabis board pursuant to RCW 69.50.325, 69.50.331, 69.50.342, and 69.50.345, when filed by or on behalf of a licensee or prospective licensee for the purpose of obtaining, maintaining, or renewing a license to produce, process, transport, or sell cannabis as allowed under chapter 69.50 RCW;
- 35 (25) Cannabis transport information, vehicle and driver 36 identification data, and account numbers or unique access identifiers 37 issued to private entities for traceability system access, submitted 38 by an individual or business to the liquor and cannabis board under 39 the requirements of RCW 69.50.325, 69.50.331, 69.50.342, and 40 69.50.345 for the purpose of cannabis product traceability.

Disclosure to local, state, and federal officials is not considered public disclosure for purposes of this section;

- (26) Financial and commercial information submitted to or obtained by the retirement board of any city that is responsible for the management of an employees' retirement system pursuant to the authority of chapter 35.39 RCW, when the information relates to investments in private funds, to the extent that such information, if revealed, would reasonably be expected to result in loss to the retirement fund or to result in private loss to the providers of this information except that (a) the names and commitment amounts of the private funds in which retirement funds are invested and (b) the aggregate quarterly performance results for a retirement fund's portfolio of investments in such funds are subject to disclosure;
- (27) Proprietary financial, commercial, operations, and technical and research information and data submitted to or obtained by the liquor and cannabis board in applications for cannabis research licenses under RCW 69.50.372, or in reports submitted by cannabis research licensees in accordance with rules adopted by the liquor and cannabis board under RCW 69.50.372;
- (28) Trade secrets, technology, proprietary information, and financial considerations contained in any agreements or contracts, entered into by a licensed cannabis business under RCW 69.50.395, which may be submitted to or obtained by the state liquor and cannabis board;
- (29) Financial, commercial, operations, and technical and research information and data submitted to or obtained by the Andy Hill cancer research endowment program in applications for, or delivery of, grants under chapter 43.348 RCW, to the extent that such information, if revealed, would reasonably be expected to result in private loss to providers of this information;
- 31 (30) Proprietary information filed with the department of health 32 under chapter 69.48 RCW;
 - (31) Records filed with the department of ecology under chapter 70A.515 RCW that a court has determined are confidential valuable commercial information under RCW 70A.515.130; and
- 36 (32) Unaggregated financial, proprietary, or commercial 37 information submitted to or obtained by the liquor and cannabis board 38 in applications for licenses under RCW 66.24.140 or 66.24.145, or in 39 any reports or remittances submitted by a person licensed under RCW

- 1 66.24.140 or 66.24.145 under rules adopted by the liquor and cannabis
- 2 board under chapter 66.08 RCW.
- 3 <u>NEW SECTION.</u> **Sec. 12.** This act may be known and cited as the
- 4 covenant homeownership account and program act.
- 5 NEW SECTION. Sec. 13. Sections 1 and 3 through 7 of this act
- 6 constitute a new chapter in Title 43 RCW.
- 7 <u>NEW SECTION.</u> **Sec. 14.** If any part of this act is found to be in
- 8 conflict with federal requirements that are a prescribed condition to
- 9 the allocation of federal funds to the state, the conflicting part of
- 10 this act is inoperative solely to the extent of the conflict and with
- 11 respect to the agencies directly affected, and this finding does not
- 12 affect the operation of the remainder of this act in its application
- 13 to the agencies concerned. Rules adopted under this act must meet
- 14 federal requirements that are a necessary condition to the receipt of
- 15 federal funds by the state.
- NEW SECTION. Sec. 15. (1) If any provision of this act or its
- 17 application to any person or circumstance is held invalid, the
- 18 remainder of the act or the application of the provision to other
- 19 persons or circumstances is not affected.
- 20 (2) In addition, if the covenant homeownership program described
- 21 in section 6 of this act is held invalid, in whole or in part, the
- 22 legislature may appropriate moneys in the covenant homeownership
- 23 account to the department of commerce to contract with the Washington
- 24 state housing finance commission for one or more other programs that
- 25 support homeownership for first-time home buyers.
- 26 NEW SECTION. Sec. 16. Section 9 of this act expires July 1,
- 27 2024.
- NEW SECTION. Sec. 17. Section 10 of this act takes effect July
- 29 1, 2024.

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